State of Arizona House of Representatives Forty-seventh Legislature First Regular Session 2005

## **HOUSE CONCURRENT MEMORIAL 2003**

A CONCURRENT MEMORIAL

URGING THE CONGRESS OF THE UNITED STATES TO PROTECT THE CITIZENS OF THE STATE OF ARIZONA BY ENACTING LEGISLATION TO ENSURE REASONABLE RATES.

(TEXT OF BILL BEGINS ON NEXT PAGE)

i.

To the Congress of the United States of America:

Your memorialist respectfully represents:

Whereas, the Legislature of the State of Arizona is committed to our nation's free market economic model and believes, specifically, that markets subject to competition should not be regulated by the local, state or federal governments but that those markets that are not subject to competition and yet supply important commodities, products or services to the citizens of Arizona must be subject to effective local, state or federal government regulation; and

Whereas, important commodities, such as coal for electric generating facilities and grain for dairy and beef cattle production, are dependent on railroad transportation into the State of Arizona; and

Whereas, dairy and beef cattle producers in Arizona are dependent on the railroad to import seventy-five per cent of the grain necessary to produce milk and beef in Arizona; and

Whereas, the coal that is brought by rail into the State of Arizona to be consumed by Arizona electric generating facilities often is dependent on a single railroad for transportation, such that normal market forces are not present to constrain the price charged Arizona electric generators or the transportation service that they receive; and

Whereas, coal brought into the State of Arizona by Arizona electric generating facilities is used to generate forty per cent of the electricity produced in the state and all of this imported coal is delivered by a class 1 railroad in a "captive" relationship; and

Whereas, the cost to transport coal to an electric generating facility in the State of Arizona where there is no effective rail competition present is often at least twice the cost of transporting coal where effective rail competition exists, even though the cost to the railroad of such transportation is no higher than for transportation where competition exists; and

Whereas, the unreasonably high rail rates of captive coal are passed through to the Arizona consumers of electricity, thus increasing the price of electricity to the families and businesses of Arizona and decreasing the disposable income available for other family and business needs; and

Whereas, the Congress of the United States, in 1980, deregulated railroad transportation where rail competition exists but directed a federal agency, now the Surface Transportation Board, to ensure that "captive" rail customers not be charged higher rates than are appropriate; and

Whereas, the Surface Transportation Board, in implementing its responsibilities under the deregulation act, has allowed the railroads to increase their market power through mergers and acquisitions and has allowed the railroads to avoid rail-to-rail competition wherever possible; and

Whereas, the Surface Transportation Board has developed a process that ensures "captive" rates are reasonable and that places all burdens of proof on the rail customer in rate cases that, according to recent Congressional

- 1 -

testimony, cost the rail customer at least \$3 million to prosecute and take at least two years for resolution and rarely result in victory for the rail customer; and

Whereas, the Surface Transportation Board implementation of its responsibilities under the deregulation act is not constraining captive rail rates and is resulting in unreasonably high costs for the electricity consumers of Arizona; and

Whereas, despite the inadequacy of the current federal regulatory regime for captive rail rates, the American railroad industry continues to be the only American industry that is exempt from major portions of the nation's antitrust laws.

Wherefore your memorialist, the House of Representatives of the State of Arizona, the Senate concurring, prays:

- 1. That the Congress of the United States protect the citizens of the State of Arizona by enacting legislation that ensures that the Surface Transportation Board will facilitate rail-to-rail competition wherever possible, that the Surface Transportation Board will develop a cost-effective and time-effective process that ensures that captive rail customers pay reasonable rates and that the American railroad industry is subject to all provisions of the nation's antitrust laws.
- 2. That Congress enact legislation similar to the Railroad Competition Act of 2003, S. 919 and H.R. 2924, from the  $108^{th}$  Congress.
- 3. That the Members of Congress from the State of Arizona support this legislation.
- 4. That the Secretary of State of the State of Arizona transmit copies of this Memorial to the President of the United States Senate, the Speaker of the United States House of Representatives and each Member of Congress from the State of Arizona.

PASSED BY THE HOUSE FEBRUARY 28, 2005.

PASSED BY THE SENATE APRIL 14, 2005.

FILED IN THE OFFICE OF THE SECRETARY OF STATE APRIL 18, 2005.

Passed the House February 28, 2005	Passed the Senate April 14, 2005
by the following vote: 45 Ayes	by the following vote: $28$ Ayes
Speaker of the House  Speaker of the House  Chief Clerk of the House	Nays, Not Voting  President of the Senate  Secretary of the Senate
	EXECUTIVE DEPARTMENT OF ARIZONA OFFICE OF SECRETARY OF STATE  This Memorial was received by the Secretary of State
H.C.M. 2003	this 18 day of April , 2005
	at 12.26 o'clock P. M.  Secretary of State

**V**. 3